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	DEPARTMENT OF REVENUE
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7	GENERAL TAX ADMINISTRATION
	RULE WORKSHOP
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9	DATE: AUGUST 14, 2025
10	LOCATION: GOTO WEBINAR
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21	Reported by: Kimberly Renchen
22	Notary Public, State of Florida
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1	PRESENT
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4	BRINTON HEVEY, INTRA-DEPARTMENTAL PROJECTS ADMIN
5	TAMMY MILLER, DIRECTOR OF THE DEP. OFFICE OF TECH. ASSISTANCE
6	JACEK STRAMSKI, EXEC. SENIOR ATTORNEY WITH THE OFFICE OF COUNSEL
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PROCEEDINGS

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MS. MILLER: Good morning. My name is Tammy Miller. I am the Director of the Department's Office of Technical Assistance, and I will be the moderator for today's workshop. Today is August 14, 2025, and this is a public rule development workshop held pursuant to Section 120.54, paragraph 2, Florida Statute, to discuss the proposed amendments within Rule Chapter 12A-1, Sales and Use Tax, Florida Administrative Code.

A notice of rule development regarding the subject rules and forms was published in the July 31, 2025 edition of the Florida Administrative Register, Volume 51, Number 148. A list of the rules and forms that are the subject of this workshop can be found on the agenda posted on the Department's website at floridarevenue.com/rules, as can the draft rules and forms. All items can be found by selecting the General Tax Proposed Rules drop-down at the bottom of the page and selecting either of the 12A-1 links for the rules and forms we would like to review.

At this time, I will ask staff members from the Department to introduce themselves, giving their name and position, starting with the person to my left.

MR. HEVEY: Good morning. My name is Brinton Hevey.

I'm a Project Administrator with the Office of Technical

Assistance. I will present the rules and forms amendments

that are the subject of this workshop and assist with providing information in response to questions and comments.

MR. STRAMSKI: Good morning. My name is Jacek

Stramski. I'm the Executive Senior Attorney with the Office

of General Counsel. I will also assist with providing

information in response to questions and comments.

MS. MILLER: After I go over information regarding the workshop and webinar, a brief explanation of changes for each rule will be presented. For discussion purposes, we have grouped the rules together by some statutory provisions created and amended by the legislature, as opposed to by individual rules and chapters. After each related group of rules has been presented, we will open the floor for any questions or comments regarding the proposed rules -- and forms.

This workshop is taking place both in person and webinar. For the record, we have no individuals attending in person from outside the agency. All participants from outside the agency are attending via webinar. If anyone attending the workshop via webinar experiences technical difficulty, please use the chat option to send our staff a message.

As with other Department of Revenue rule workshops and hearings, we have a court reporter to record the workshop.

The court reporter is also attending remotely. When we are

asking a question or providing a comment, participants should state their name and whom they represent. Please spell your first and last name the first time you speak during the workshop.

Because the court reporter is participating remotely, we ask that meeting participants state their name each time they speak. Currently, all webinar participants are muted to avoid accidental background noise or interruptions. We will unmute you from here if you have a comment or question. To let our staff know you would like to speak, webinar participants should raise their hand using the icon on your graph tab found on the left of your control panel.

Staff will then call on participants when it is your turn to speak. If you have a question or comment and do not wish to speak, you can send your question or comment along with whom you represent using the chat option. Staff will state your name and read your question or comment out loud. We ask that you hold any comments or questions until the explanation of each group of rules is completed and we open the floor for discussion.

Again, all comments received during the workshop will be recorded by the court reporter. I will now ask Brinton to present the proposed rules.

MR. HEVEY: We will discuss Rule 12A-1.0015 and Rule 12A-1.097, as they pertain to freight forwarders and the

Florida Certificate of Forwarding Agent Address after completing our discussion regarding the other rules, such as Rule 12A-1, that are included in this workshop. We will begin with Rule 12A-1.001, which is the exemptions. This amendment to Rule 12A-1.001, (3), clarifies that persons partially sighted that hold an identification card issued by the Division of Blind Services, as provided in Section 413.091 of the Florida Statutes, followed by a board certificate of exemption for the Blind.

This amendment was proposed for clarification purposes as part of the Department's regulatory plan. Are there any questions or comments regarding the amendment to Rule 12A-1.001? Again, we ask that you state and spell your name and who you represent the first time you speak and state your name each time. We move on to Rule 12A-1.005,

This amendment to Rule 12A-1.005 is the exemption for admission to the NASCAR Cup Series Championship Race, when held at the Homestead-Miami Speedway and the exemption for admission to state parks, including annual entrance passes, as provided by Section 38, Chapter 2025-208, L.O.F. Are there any questions or comments regarding the amendment to Rule 12A-1.005?

We move on to Rule 12A-1.037, Occasional or Isolated Sales or Transactions Involving Tangible Personal Property

1	or Services and Rule 12A-1.0371, Sales of Coins, Currency,
2	or Bullion. The proposed amendments to Rules 12A-1.037 and
3	.0371, provide that the sale of gold, silver, and platinum
4	bullion, or any combination thereof, in a single
5	transaction, is exempt, as Section 46, Chapter 2025-208,
6	L.O.F., removed the \$500.00 exemption threshold previously
7	in place. Examples included in Rule 12A-1.0371, were
8	renewed or amended to removed reference to the \$500.00
9	exemption threshold.

Rule 12A-1.037, was also amended to remove reference to the rental of real property, which is the next topic of discussion. Are there any questions or comments regarding the amendment to Rule 12A-1.037 or .0371?

MS. MILLER: We have received a comment from the webinar that there is some echoing. We apologize for that. If any of our participants have been noticing that our staff is currently looking to see if there's anything we can do about that.

Again, we just apologize. And hopefully that will be resolved.

MR. HEVEY: The amendments to the following group of rules remove references to the tax imposed under section 212.031, as well as references to the rental of real property made obsolete by the repeal of section 212.031, effective October 1, 2025, as provided by Section 37, of Ch.

2025-208, L.O.F. Other amendments made within the group of rules will be noted. Rule 12A-1.008 includes newspapers, community newspapers, shoppers, magazines, and other periodicals.

Rule 12A-1.010 includes receipts from sales by barber shops and beauty shops. Rule 12A-1.038 includes a consumer's certificate of exemption, an exemption certificate. Rule 12A-1.039 includes sales for resale. Paragraph (2)(b) of Rule 12A-1.039 also includes an amendment to update the information regarding how a dealer may obtain a copy of their annual resale certificate from the Department.

Rule 12A-1.044, vending machines. Rule 12A-1.056 Tax

Due at Time of Sale; Tax Returns and Regulations. Rule

12A-1.060, Registration. Rule 12A-1.061, Rentals, Leases,

and Licenses to Use Transient Accommodations.

Rule 12A-1.070, Leases and Licenses of Real Property;

Storage of Boats and Aircraft is repealed in its entirety.

Rule 12A-1.072, advertising agencies. Rule 12A-1.073, motor vehicle parking lots and garages, boat docks and marinas, and aircraft tie-down or storage. Rule 12A-1.085, exemption for qualified collection companies.

Rule 12A-1.091, Use Tax. Rule 12A-1.0911, self-Accural Authorization; Direct Remittance on Behalf of Independent Distributors. Rule 12A-1.108, exemption for data center

1 properties.

Additional amendments to Rule 12A-1.108 reflect provisions of Section 46, Chapter 2025-208, L.O.F., which increases the critical IT load required by the data center seeking the sale tax exemption provided by Section 212.08(5)(r), F.S., from 15 to 100 megawatts or higher, as well as extends the period that the Department may issue a temporary tax exemption certificate to data center applicants to June 30, 2037.

Rule 12A-1.109, Board of Tax Credit Scholarship Program for commercial rental property. The amendments to Rule 12A-1.109 provide for changes made to the Tax Credit Scholarship Program for commercial rental properties, including the dates that an eligible business may make contributions and claim credits, as well as to provide procedures for obtaining refunds of unclaimed credits for contributions made by eligible businesses, as provided by Section 49 of Chapter 2025-208, L.O.F., due to the repeal of Section 212.031.

Rule 12A-1.097, Public Use Forms. Amendments to 16 forms promulgated under Rule 12A-1.097 are included to reflect the repeal of Section 212.031. However, it has been determined that of these 16 forms, changes will not be made to forms DR-7, DR-15, and the DR-15-ZL. The list of forms on the proposed rule page has been updated, and the three

forms have been changed.

Additionally, amendments to DR-5DCP, the Application for Data Center Property Certificate Exemption, incorporate the increase of the critical IT requirements previously mentioned. Before we open the floor for comments, I'll make note that the Department did receive written comments regarding the proposed draft language for Rule 12A-1.008 and Rule 12A-1.044, via e-mail on August 8th from French Brown of Jones Walker, LLP. The comments will be posted on the proposed rule webpage and are available as webinar handouts.

We thank Mr. Brown for providing the comments. The Department will take the comments into consideration while continuing the rule promulgation process.

MS. MILLER: And I'll note that we have Mr. French Brown on the phone now, so we will open it for his other comments.

MR. BROWN: Great. Thank you so much. Can you all hear me?

19 MS. MILLER: Yes.

MR. BROWN: Great. Perfect. Thank you, Director, for noticing there's been a brief comment in writing, and great job with the Department on everything related to this business rent tax rule repeal. And this is less so a question specific for -- to the rule repeal, and more so just kind of a general question or general comment.

1	Has the Department considered how they're going to
2	notice this new tax repeal on the various technical
3	assistance advisements and things that the Office of
4	Technical Assistance has provided over the year in the tax
5	law library? Just a comment, suggestion, no need to
6	respond. But, Tammy, Brinton, and Jacek, thanks for your
7	time today.

MR. HEVEY: Thank you, French. I don't know that we've really discussed looking at previous issues today, but we'll certainly take that into consideration. Are there any additional questions or comments regarding the amendments to any of the rules or forms within this group due to the repeal of Section 21031 or other proposed amendments made under (indiscernible) or 1109? Okay, we can move on.

Amendments to forms promulgated under 12A-1.097, Public Use Forms, also include form DR-46NT: the Nontaxable Medical Items and General Grocery List. The amendments made to the DR-46 NT incorporate relevant new exempt items provided by the Legislature in Section 46 of Ch. 2025-208 L.O.F., including insect repellant, sunscreen, and certain batteries. Are there any questions or comments regarding the amendments to the DR-46NT?

MR. BROWN: This is French Brown again. Is it okay if I make some comments on the NT issues?

MS. MILLER: Go ahead.

MR. BROWN: And this one's just really specific to the sunscreen. I know that you removed it from, obviously, the cosmetic and toiletry items, the suntan lotion. You know, and then -- sorry, let me start over.

French Brown again (indiscernible) I'm with the James Walker firm. This comment is specific to one of my clients, Florida Retail Federation, and our various retail members across the state. We'd like to request the Department consider providing some guidance on, you know, what sunscreen is, only just because there are so many products that are out there and available on the market that clearly provide certain levels of SPF protection. And, you know, at the end of the day, we just want to make sure that it's clear to consumers and it's clear to the businesses what type of -- you know, when is something a sunscreen and when is something a cosmetic item.

MR. HEVEY: And, of course, we would rule out a (indiscernible) provided by the legislature in answering that question, but it is certainly something that we we'll take into consideration.

MS. MILLER: We have another comment from Lynn Jones (phonetic). We are unmuting you. Okay, please go ahead.

MS. JONES: Hello, this is Lynn Jones. I'm an Avon independent ambassador, and we sell sunscreen, and we sell Bug Guard. Now, I use the CDC. They have put out a

1	pamphlet that talks about what to have in it for your
2	sunscreen and your Bug Guard, and I was wondering if that
3	particular pamphlet was still valid.
4	MR. HEVEY: I would have to see the pamphlet to
5	consider it. I don't know why it wouldn't still be valid
6	(indiscernible) that Avon provides. For the purposes of
7	Florida (indiscernible) sales tax, were (indiscernible) that
8	the legislature (indiscernible) sunscreen or insect
9	repellent (indiscernible) that pamphlet
10	MS. JONES: Okay. Who do I need to send a copy of it
11	to or send the website? But it's on the CDC website under
12	mosquito control in Florida. It's on that website.
13	MR. HEVEY: We can certainly take a look at that, but
14	just to make sure we follow through with you, I would
15	suggest mailing our technical assistance -
16	MS. JONES: So, you need to know how to get in touch
17	with me, or what are you saying? I'm not sure.
18	MS. MILLER: Ma'am, we're going to cover how to submit
19	comments at the end of the workshop.
20	MS. JONES: Okay. Thank you so much. I appreciate
21	your support.
22	MR. HEVEY: Thank you for your time. Do we have any
23	other comments?
24	MS. MILLER: Okay. We have a comment from, looks like

Marilu Guzman (phonetic). We are unmuting you, one second.

Okay. You also have to unmute on your end as well. We might be having a little technical difficulty here.

MR. HEVEY: Type your comment.

MS. MILLER: Okay. I think maybe it was an issue with logging in, when you logged into the webinar. If you'd like, you can also send a written comment to our chat, and we'd be happy to read it into the record. If you want to take a minute, we can always come back to you as well.

MR. HEVEY: We'll move on for now. And if you want to type in that comment, just - we'll get back to you in a moment. We'll move now to Rule 12A-1.117 is a new rule for the Annual Back-to-School Sales Tax Holiday.

The purpose of the proposed new Rule 12A-1.117 is to administer the Annual Back-to-School Sales Tax Holiday period during the month of August, which provides certain exemptions for sales of clothing, wallets, bags, school supplies, learning aids and jigsaw puzzles, personal computers and personal computer-related accessories as provided by Section 45, Ch. 2025-208, L.O.F. The draft rule describes the items included in the exemption and explains how various transactions are to be handled for purposes of the exemption.

The draft rule also provides a list of items and their taxable status during the sales tax holiday period for clothing, school supplies, learning aids and jigsaw puzzles,

and personal computers and personal computer-related
accessories. Before we open the floor for comments, I'll
note again that the comments provided via e-mail on August
8th from French Brown of Jones Walker, LLP, included a
comment regarding new Rule 12A-1.117, which will also be
taken into consideration while continuing with the rule
promulgation process.

Mr. Brown, would you like to provide additional comments?

MR. BROWN: Yeah. Thank you, Brinton and thank you, Tammy. Thank you, Jacek. French Brown with the Jones Walker firm. Again, on behalf of Florida Retail Federation and a number of our members.

And thank you for those couple comments. Just a couple things that I wanted to talk about for the Department's consideration related to this. Obviously, Subsection 1 of the new rule is the definition section. Under paragraph F, we have personal computer-related accessories, and then we have a Subparagraph 3, which, you know, appears to be, you know, just additional terms.

This would be the term first defined in the regulation, not defined in the statute. And so, that being said, we're still talking with some of our members about the specific definition (indiscernible) I'm going -

MS. MILLER: French, I'm sorry. You cut out there for

- a second. Would you mind repeating that, just that last part?
- 3 MR. BROWN: Certainly. Whereabout did I cut off?
 4 Sorry.
- 5 MS. MILLER: Mentioning (indiscrnoble).
- 6 MR. BROWN: Okay. But did you get the site to 1F3?
- 7 MS. MILLER: I don't believe so.

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MR. BROWN: Okay. Talking about Subparagraph 1F3 in
the new rule, definition of non-recreational software. Just
wanted to let you know that we're still talking with some of
our members about some of that, some of our members that
specifically provide and sell things like software, just to
make sure that that definition is clear.

And, you know, we might be able to provide some additional written comments and suggestions within the comment period for the Department to consider. So, just wanted to put that on your radar.

MS. MILLER: Did you have more comments?

MR. BROWN: Yeah, sorry, I did. I had a couple other points. On the 4 specifically on Subsection 4 related to learning aids and jigsaw puzzles, just an issue that we wanted to point out and suggest that there may be an opportunity for additional clarity. And this is an issue that initially came up a couple of years ago when the legislature passed a temporary book sales tax holiday.

But there was a request related to, you know, books and learning aids that might be bundled with things like a marker. I assume under this new sales tax holiday, a marker would be seen as an exempt school supply, but the book and the marker bundled together may be seen as a learning aid. So maybe just the Department may want to consider providing clarity, whether or not the \$30 threshold applies there, or the \$50 threshold would apply there.

I assume it would be the 30, but just an area -- you know, specifically because there are a lot of these products that are bundled together and that's what we're receiving a lot of questions from our members about. Additionally, you know -- let's see. On Subsection 12 of the proposed rule related to refunds, the Department states that when a customer returns an item purchased during the holiday period, I think that the question of the industry is going to have there is how do we determine and verify that the original item was purchased during the holiday period and not purchased before or after or some other timeframe.

So, any additional guidance the Department can provide there would be very helpful. And again, we may be able to provide some written suggestions, written comments during the written comment period. Next, moving to Subsection 23, which again is kind of a list of the learning aids. Maybe that's a place where you could include something or talk

about the treatment of this bundle type, you know, a drawing book that included a pen or a marker or something along those lines.

And then on Subsection 24, similar to our comments before, you know, it's probably about 15 or 20 down computers designed and intended for recreation and then games and toys. The Department has it as taxable. Again, we may have some suggestions and recommendations on how to better clarify what that would be. Just because computers aren't normally designed for one thing or another thing.

And then along those same lines, further down on that list, the Department has a taxable games and gaming software. And I would recommend that the Department might want to consider either cross-referencing Rule 12A-1.032 or putting something, you know, parentheses after that, that somehow talks about, you know, physical software versus electronically delivered software, because you wouldn't want to confuse consumers on which ones were taxable and which ones were not.

And those were my general comments on -- sorry. I do have one more. Sorry, one more. On page 48, the Department has MP3 players and accessories. I certainly understand what the Department is trying to suggest there.

The fact that MP3 is an actual file format, you may just want to consider changing that to music players or

1 accessories or portable music players or accessories, something along those lines. You wouldn't want to too 3 narrowly construe that example. MR. HEVEY: Okay. Thank you very much. We appreciate 4 5 all of that. 6 MS. MILLER: Thank you. French, was that the 7 conclusion of your comments? Okay. I think we're good to go there. And we now have -- I think we've got our 8 9 technical difficulties from the beginning --10 MS. MILLER: Okay. 11 UNKNOWN SPEAKER: Hello? 12 MS. MILLER: Go ahead. 13 UNKNOWN SPEAKER: Can you hear me? 14 MS. MILLER: Yes. Please go ahead. 15 UNKNOWN SPEAKER: Basically, my question is, okay, how 16 can I determine who company or what company create or 17 generate the tax obligation for make and sell tax? Because 18 I don't know if through the portal exists any manuals to determine which companies have these obligations. 19 20 MR. HEVEY: So, I think you're asking how do we 21 determine which companies have what obligations? I'm not following you, I apologize. 22 23 UNKNOWN SPEAKER: Hello?

MR. HEVEY: Yeah. What rule are you specifically

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asking about?

1	UNKNOWN SPEAKER: I'm sorry, I don't hear you good.
2	MR. HEVEY: You can't hear me?
3	UNKNOWN SPEAKER: I can't hear you good.
4	MR. HEVEY: I'm asking which rule your question is in
5	reference to.
6	UNKNOWN SPEAKER: Can you hear me?
7	MR. HEVERY: I just heard you ask me if I heard you.
8	UNKNOWN SPEAKER: Okay. My question was, which company
9	okay, I know that it depends on their business or their
10	activities. But how do you know which company have the
11	obligation for make and the sale taxes?
12	MR. HEVEY: So (indiscernible) or is this just a
13	general question?
14	UNKNOWN SPEAKER: Hello?
15	MR. HEVEY: Can you hear us?
16	UNKNOWN SPEAKER: Hello?
17	MR. HEVEY: I tell you what, we're having problems
18	communicating. At the end of the workshop, we're going to
19	provide information for submitting written comments. It
20	might be better to put your question that way, because we're
21	having trouble communicating. So, if it's okay with you,
22	we're going to move on.
23	Again, we'll address any comments (indiscernible) that
24	we'll address at the end of the workshop.

MS. MILLER: Just as a reminder, if your questions are

general in nature and not specific to the rules being discussed today, we would ask that you submit them outside the rulemaking process, as the rule workshop and all other rule steps need to be limited to the rules specifically under consideration. The Department is happy to help you understand the tax law in general, but that's not really applicable during our rulemaking process. So, if you would like to do that, we have other avenues.

MR. HEVEY: So, with that said, we'll move on. Unless there's any other comments regarding Rule 12A-1.117. Seeing none, we will conclude the rule workshop with a discussion of Rule 12A-1.0015, sales for export, sales to nonresident dealers and foreign diplomats and form DR-1FA, the application for Florida Certificate of Forwarding Agent Address, which is promulgated under Rule 12A-1.097.

Amendments to Rule 12A-1.0015 and the application for a Florida certificate of forwarding agent address reflect the amendments to paragraph 212.06(5)(b), F.S., made by Section 43, Chapter 2025-208, L.O.F., which requires the Department to report the state sales tax rate and discretionary sales surtax rate in the Department's Tax and Address Lookup System as zero for each eligible certified address with a unique five-digit zip code provided by the United States Postal Service.

Amendments also incorporate new documentation

requirements for a forwarding agent that has been assigned a unique five-digit zip code provided by the United States

Postal Service, as well as, incorporate the conditions for which a forwarding agent must surrender its Florida

Certificate of Forwarding Agent Address. Are there any questions or comments to Rule 12A-1.0015 and the DR-1FA?

MS. MILLER: We may have some comments from Mr. Brown. Okay, should be good to go.

MR. BROWN: Great, thank you so much. French Brown again on behalf of the Jones Walker law firm and the Florida International E-Commerce Association. Just one quick question. If you know, does the Department know when they anticipate starting to accept the documentary proof needed from the USPS related to the specific (indiscernible), if taxpayers have that available already?

MR. HEVEY: There wouldn't be anything that would prohibit you sending it in now. Obviously, this is on record until January, I believe so -- but that information would be provided as far as (indiscernible) address consistent with (indiscernible) information, I'm not sure what -- I imagine it wouldn't be in the manual, but (indiscernible).

MR. BROWN: Okay, thank you. And then the only real kind of substantive comment related to the rule is specific to paragraph 2D in the rule, recognizing obviously the

Department adds the Department's address jurisdiction database to the existing rule. However, I would suppose that the legislation went further -- and substantially changed the language that's currently found in paragraph 2D of this existing rule.

The legislative language made it very clear that a taxpayer that receives this information may not charge the sales tax on such transaction, whereas the Department's as-drafted rule makes it sound more permissive whether or not the ultimate dealer who's making the sale gets to decide, and so that would be our comment associated with that.

MR. HEVEY: Okay. We will certainly take that into consideration. Are there any other comments from anyone else or Mr. Brown regarding Rule 12A-1.0015 or the DR-1FA?

So, we've received a typed comment from Mr. Guzman. What companies should make the sales tax report? How do we know when any companies should submit a sales tax report? I believe this is general in nature and not really related to any of the rules specifically that are the subject of this workshop.

Mr. Guzman, if you would please send this via e-mail, and please note that Tanya is going to provide you an e-mail address that you can submit that to. We will respond in writing to that. And again, any other questions regarding

Rule 12A-1.0015 or 1FA or anything else before we conclude the workshop? MS. MILLER: Okay. Seeing no further comments, this concludes the presentation of the Rules and Forms. If anyone would like to submit written comments on the Rules and Forms under consideration, remembering that they become public record, please do so by 5 p.m. Eastern Standard Time on Monday, August 18, 2025. Comments may be submitted via e-mail to rulescomments@floridarevenue.com. On behalf of the Department, we'd like to thank each of you for participating and sharing your comments with us. Your participation is very helpful during our rule's promulgation process. This concludes the Rules Development Workshop. (The proceedings were concluded.)

1	CERTIFICATE
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4	I, Kimberly Renchen, certify that I was authorized to
5	and did report the foregoing proceedings and that the transcript
6	is a true and complete record of my notes.
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10	Dated this 10th day of September, 2025.
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12	Kimberly Renchen
13	Kimberly Renchen
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