

Florida Department of Revenue Office of the Executive Director

Leon M. Biegalski Executive Director

5050 West Tennessee Street, Tallahassee, FL 32399

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August 28, 2018

Mr. Ernie Reddick, Chief Florida Department of State R.A. Gray Building, Mail Station 22 500 S. Bronough Street Tallahassee, Florida 32399-0250

Re:

Certification of Department of Revenue Rules

Dear Mr. Reddick:

The following Department of Revenue Rules are presented for certification:

12E-1.008

12E-1.011

12E-1.014

12E-1.030

12E-1.036

The following persons may be contacted regarding these rule certifications:

Bobby York

850-617-8037

Bobby. York@floridarevenue.com

Florida Department of Revenue Building Two, Room 4800 2450 Shumard Oak Blvd. Tallahassee, Florida 32399-0100

Sincerely,

Kimberly Berg

Agency Rules Coordinator

CERTIFICATION OF DEPARTMENT OF REVENUE ADMINISTRATIVE RULES FILED WITH THE DEPARTMENT OF STATE

I do hereby certify:

- [XX] (1) That all statutory rulemaking requirements of Chapter 120, F.S., and all rulemaking requirements of the Department of State have been complied with; and
- [XX] (2) That there is no administrative determination under subsection 120.56(2), F.S., pending on any rule covered by this certification; and
- [XX] (3) All rules covered by this certification are filed within the prescribed time limitations of Section 120.54(3)(e), F.S. They are filed not less than 28 days after the notice required by Section 120.54(3)(a), F.S., and;

[XX] (a) Are filed not more than 90 days after the notice; or

- [] (b) Are filed not more than 90 days after the notice, but not more than 60 days after the administrative law judge files the final order with the clerk or until 60 days after subsequent judicial review is complete; or
- [] (c) Are filed more than 90 days after the notice, but not less than 21 days nor more than 45 days from the date of publication of the notice of change; or
- [] (d) Are filed more than 90 days after the notice, but not less than 14 nor more than 45 days after the adjournment of the final public hearing on the rule; or
- [] (e) Are filed more than 90 days after the notice, but within 21 days after the date of receipt of all material authorized to be submitted at the hearing; or
- [] (f) Are filed more than 90 days after the notice, but within 21 days after the date the transcript was received by this agency; or
- [] (g) Are filed not more than 90 days after the notice, not including days the adoption of the rule was postponed following notification from the Joint Administrative Procedures Committee that an objection to the rule was being considered; or
- [] (h) Are filed more than 90 days after the notice, but within 21 days after a good faith written proposal for a lower cost regulatory alternative to a proposed rule is submitted which substantially accomplishes the objectives of the law being implemented; or

[] (i) A	re filed more thar	90 days after the	notice, but with	in 21 days after a regulatory alternative is	
offered by the ombudsman in the Executive Office of the Governor.					
Attached are the	original and two o	opies of each rule	covered by this	certification. The rules are hereby adopted by	
the undersigned a	igency by and upo	on their filing with	the Department	of State.	
Rule No(s).					
12E-1.008	12E-1.011	12E-1.014	12E-1.030	12E-1.036	
Under the provisi	on of subparagrap	oh 120.54(3)(e)6.,	F.S., the rules ta	ake effect 20 days from the date filed with the	
Department of Sta	ate or a later date	as set out below:			
Effective Date: _	(month) (day) (ye				
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				prized to Certify Rules	
		Deputy Title	Executive Direc	tor	
		Number	19 of Pages Certif	ied	

STATE OF FLORIDA

DEPARTMENT OF REVENUE

CHAPTER 12E-1, FLORIDA ADMINISTRATIVE CODE

CHILD SUPPORT PROGRAM

AMENDING RULE 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 AND 12E-1.036

Substantial rewording of Rule 12E-1.008 follows. See Florida Administrative Code for present text.

12E-1.008 Determination of Cooperation; Determination of Noncooperation; Determination of Good Cause.

- (1) Definitions.
- (a) Definitions. As used in this section:
- 1. "Applicant" or "recipient" means an individual who has applied for or receives public assistance,
- 2. "Cooperation" means an applicant or recipient taking the actions identified in Section 409.2572, F.S., as requested by the child support program, to assist in identifying and locating the parent who owes support; establishing paternity; establishing, modifying, and enforcing medical and financial support; and collecting support or other payments or property due from the parent who owes support.
 - 3. "Department" means the Department of Revenue.
- 4. "Good cause" means a legally and factually sufficient reason to excuse the applicant or recipient from cooperation requirements as determined by the Department, after evaluating the applicant or recipient's written good cause claim, and other evidence available to the Department, in accordance with subsection (5) of this rule.
- 5. "Public assistance" means temporary cash assistance; food assistance received on behalf of a child under 18 years of age residing most of the time with only one parent or a nonparent caregiver; or money paid for foster care or Medicaid under Title IV-E and Title XIX of the Social Security Act, respectively.
- (2) Cooperation Requirements for Applicants or Recipients of Public Assistance. As a condition of eligibility for public assistance, an applicant or recipient must cooperate in good faith with the child support program to help the Department identify and locate the alleged father or parent who owes support, establish paternity; establish, modify, and enforce medical and financial support; and collect support from the parent who owes support or the applicant must request to not cooperate. An adult who applies for or receives Medicaid services for a child only is not required to cooperate. An applicant or recipient of Medicaid-only must cooperate in establishing, modifying and enforcing medical support if the applicant or recipient is receiving Medicaid. The requirement for an applicant or a

recipient to cooperate with the child support program will be excused only when the Department has approved a request for good cause to not cooperate in accordance with subsection (5).

- (a) Cooperation Requirement for Applicants for Public Assistance.
- 1. The requirement to cooperate for purpose of public assistance eligibility is satisfied if the applicant provides
 the Department, either directly or through the Department of Children and Families, the following information
 concerning the alleged father or parent who owes support of each child for whom public assistance is sought:
 - a. First and last name;
 - b. Gender;
 - c. Race; and
 - d. Date of birth or social security number.
- 2. If the applicant does not cooperate as required by subparagraph 1, the applicant must be interviewed by the Department. At the interview, the applicant may cooperate by providing information concerning the alleged father or parent who owes support of each child. An applicant who does not have information about the location or identity of the alleged father or parent who owes support satisfies the requirement to cooperate.
- 3. An applicant is not eligible for public assistance when the applicant does not cooperate with the Department as provided by subparagraphs 1. and 2. The Department will notify the Department of Children and Families of the applicant's noncooperation as provided by subsection (6).
- 4. Once the applicant or recipient satisfies the requirement to cooperate for purposes of public assistance eligibility, the applicant or recipient must cooperate further with the Department as provided by subsection (2), paragraph (b) and Section 409.2572, F.S.
 - (b) Continuous Cooperation Requirement.
- 1. A recipient of public assistance must continue to make a good faith effort to cooperate with the Department as provided by Section 409.2572, F.S., to assist the Department in its efforts to identify and locate the alleged father or parent who owes support to establish paternity; establish, modify, and enforce medical and financial support; and collect support from the parent who owes support.
- 2. The recipient must provide the following information regarding the alleged father or parent who owes support when requested by the Department, if known:
 - a. Social Security Number;

- b. Race;
- c. Date of birth;
- d. Current or former employer;
- e. Place of birth;
- f. Current or former address and phone number;
- g. Driver license number and state where issued;
- h. Make, model, license number of vehicles owned, and state where the vehicle is or was registered;
- i. Arrest and incarceration history; and
- j. Other information, based upon individual case circumstances, that may help the Department determine the identity and location of the alleged father or parent who owes support.
- 3. A recipient who does not have information about the location or identity of the alleged father or parent who owes support satisifes the requirement to cooperate.
- (3) Determination of Noncooperation. If a recipient of public assistance does not cooperate with the Department as provided by Section 409.2572, F.S., and subsection (2), the Department will mail the Notice of Noncooperation (CS-CF07), incorporated herein by reference, effective 09/18,

(http://www.flrules.org/Gateway/reference.asp?No=Ref-09855) to the recipient at the last known address provided to the Department.

- (a) The recipient may return the CS-CF07 or contact the Department within 10 business days after the date of mailing of the notice to make arrangements to cooperate, request good cause to not cooperate, or request the Department to conduct an informal review as provided by subsection (4). At the time of the request for informal review the recipient may state if they want to be present during the review and if they want a representative present during the review.
- (b) If the recipient does not take timely action as required by subsection (3)(a), the Department will notify the Department of Children and Families of the recipient's noncooperation as provided by subsection (6).
- (c) The Department does not report noncooperation to the Department of Children and Families if the recipient cooperates by the date specified in the CS-CF07 notice mailed to the recipient. The recipient is not reported as uncooperative unless the request to not cooperate is denied by the Department as provided by subsection (5) and the recipient continues to not cooperate. Food assistance-only recipients must make requests to not cooperate directly to

the Department of Children and Families.

- (4) Request for Informal Review.
- (a) Reviews of pending determinations of noncooperation requested pursuant to subsection (3), paragraph (b), must be completed within 20 business days after receipt of a completed request for review. The Department will contact the recipient with an explanation of the additional information required if an incomplete request is provided to the Department. The Department will make arrangements for the parent to comply with the requested action if the parent indicates their intent is to cooperate in their request for a review. The Department will determine the recipient is noncooperative and notify the Department of Children and Families if the parent indicates their intent is to not cooperate in their request for a review. The Department will take the following actions when a completed request for review is received by the Department.
- 1. Schedule a date to conduct the review if the recipient has requested to be present for the review and send a notice to the recipient to appear in a local child support office before the date specified in the notice, which must be at least 10 days after the date the notice is mailed. If the recipient chooses to have a representative present at the review, the recipient is responsible for making those arrangements.
- 2. Conduct the review. Reviews consist of an examination of the Department's case record, interview with Department staff and an evaluation of the recipient's statements. The Department provides the results of the review to the parent on the Notice of Decision on Noncooperation (CS-CF38), incorporated herein by reference, effective 09/18, (http://www.flrules.org/Gateway/reference.asp?No=Ref-09857).
- (5) Good Cause Request to not Cooperate in Public Assistance Cases. The Department is authorized in accordance with 42 U.S.C. 654(29), and Section 409.2572(4), F.S., to determine a recipient's request to not cooperate in public assistance cases, except when the recipient is receiving only food assistance. Food assistance-only recipients must make requests to not cooperate directly to the Department of Children and Families. An approved request excuses the recipient from the requirement to cooperate with the Department on the specific case against a specific alleged father or parent who owes support for which the request to not cooperate is approved.
- (a) When an applicant or recipient states he or she does not want to cooperate because doing so will endanger the recipient or child(ren), the recipient must complete, sign and return the Request to Not Cooperate (CS-CF08) form, incorporated herein by reference, effective 09/18, (http://www.flrules.org/Gateway/reference.asp?No=Ref-09856) with supporting documents within 20 days after the date of the Request to Not Cooperate. If the recipient

does not provide documentation timely or the documentation is not sufficient to support the claim that cooperation may endanger the recipient or child, the Department denies the request to not cooperate and proceeds with establishing paternity, support, or paternity and support.

- (b) A written request for good cause to not cooperate is approved when the recipient provides information that:
- There is a reasonable likelihood that the recipient or child may be physically or emotionally harmed if cooperation is required;
 - 2. The child was born as a result of rape or incest;
 - 3. Legal proceedings for the adoption of the child are pending in court; or
- 4. The parent or caregiver is being assisted by a public or licensed private social services agency to determine whether to place the child for adoption.
- (c) Requests for good cause are approved or denied based upon the information provided by the recipient. The Department will suspend child support case activities from the time a request to not cooperate is received until a final determination is made.
- A request is approved when documentation is submitted to substantiate the circumstances establishing good cause.
- A request is denied when no documentation is provided or documentation does not substantiate the circumstances establishing good cause.
- (d) The Department sends the Notice of Decision on Request to Not Cooperate (CS-CF11), incorporated herein by reference, effective 09/18, (http://www.flrules.org/Gateway/reference.asp?No=Ref-09858) to notify the recipient of the decision.
- (e) A recipient whose request for good cause is denied pursuant to paragraph (c), subparagraph 2., must cooperate with the Department as provided by Section 409.2572, F.S. and subsection (2). If the recipient does not cooperate, the Department begins the process of determining noncooperation as stated in paragraph (2).
 - (6) Notification to the Department of Children and Families.
- (a) In accordance with Section 409.2572(3), F.S., the Department is responsible for determining and reporting to the Department of Children and Families, noncooperation by applicants and recipients of public assistance.
- (b) The Department will notify the Department of Children and Families when the applicant or recipient cooperates with the Department in accordance with Section 409.2572, F.S., or when the Department determines that

an applicant or recipient has not cooperated, or when the Department determines the recipient is not required to cooperate.

- (c) The Department will notify the Department of Children and Families and the applicant or recipient within two business days after the Department's determination that:
 - 1. The applicant or recipient is cooperating in good faith; or
 - 2. Cooperation by the applicant or recipient is not needed or required to take the next appropriate case action.

Rulemaking Authority 409.2557(3)(h) FS. Law Implemented 409.2572 FS. History-New 4-1-86, Amended 4-6-88, 7-20-94, Formerly 10C-25.006, Amended 3-6-02, 9-17-18.

- 12E-1.011 Lottery Intercept.
- (1) Pursuant to Section 24.115(4), F.S., the <u>Department will</u> department shall intercept the Florida lottery prize of any obligor who owes past-due support and who claims or is awarded a lottery prize or a portion of a lottery prize equal to or greater than \$600. The prize <u>is shall be</u> applied toward any past-due support or costs owed by the obligor for a Title IV-D case, not to exceed the amount owed.
 - (2) Definitions. As used in this rule:
- (a) "Obligor" means a person responsible for making payments pursuant to an order establishing, enforcing, or modifying an obligation for child support, spousal support, or for child and spousal support when enforced by the Department department.
- (b) "Past-due support" means the amount of support owed pursuant to an order for child support, spousal support, or for child and spousal support when enforced by the <u>Department</u> department that has not been paid. Also included in past-due support are amounts owed to the <u>Department</u> department for court or administrative costs.
 - (c) "Department" means the Department of Revenue.
- (3) Certification of Past-Due Support. The Department certifies all parents who owe a past-due amount for lottery intercept. Prior to the payment of a prize to any obligor owing past-due support, the Department of the Lottery will shall verify the information provided by the Department department to determine if past-due support is owed. Upon the request of the Department of the Lottery, the Department will department shall provide written certification that the obligor owes past-due support and specify the amount owed. Upon receipt of such written certification from the Department department, the Department of the Lottery will shall-transmit the prize money, not to exceed the amount certified as past-due support, to the Department department.
 - (4) Notification of Intercept.
- (a) The Department will department shall notify the obligor by regular U.S. certified mail, return receipt requested, that the prize money is being intercepted and will be applied to the balance of past-due support. The Notice of Intent to Deduct Lottery Winnings (CS-EF160), incorporated herein by reference, effective 09/18, (http://www.flrules.org/Gateway/reference.asp?No=Ref-09859) certified mail will be sent to the address provided by the obligor to the Department of the Lottery. The notice will state that the obligor may request an administrative hearing as set forth in Chapter 120, F.S., to contest a mistake of fact about the amount of past-due support or the identity of the obligor. Refusal of the notice sent to the obligor by certified mail, return receipt requested, constitutes

proper service of the notice.

- (b) If a <u>petition for administrative hearing is a return receipt is not received within 21 days of receipt 30 days</u> from the mailing date of the notice specified in paragraph (4)(a) above, if the notice is returned unclaimed, or if no written petition for a hearing is received, the department shall send the notice to the obligor by regular mail to the address provided to the Department of the Lottery and to the last known address according to the department's received. If there is no response from the obligor to the second notice as provided for in this paragraph, the prize received from the Department of the Lottery will be applied to the obligor's past-due support 30 days from the mailing date of the second notice.
- (c) To request an administrative hearing, the obligor will shall-file a petition for an administrative hearing with the Department of Revenue, Child Support Enforcement Program, Deputy Agency Clerk, P.O. Box 8030, 5050 West Tennessee Street, Building L, Tallahassee, FL 32314-8030 32399-0195, within 21 days of receipt of this notice of the date the obligor received or refused the notice sent by certified mail, or within 30 days from the date of mailing of the notice sent by regular mail. If a return receipt request is received from the certified notice and petition for administrative hearing is not received within 21 days of receipt of this notice, the obligor will be considered to have waived the right to a hearing and the intercept will be applied to the obligor's past-due support obligation.

 Administrative hearings will be conducted pursuant to Chapter 120, F.S.
- (5) Application of Lottery Prize when Obligor owes Past-Due Support on Multiple Cases. If the obligor owes past-due support on more than one Title IV-D case, the prize is shall be applied to each case based on the ratio of the past-due amount for each individual case to the total past-due support owed by the obligor for all Title IV-D cases. When past-due support is satisfied on all cases, the prize is applied to unpaid costs on each case based on the ratio of the unpaid costs for each individual case to the total unpaid costs owed by the obligor for all Title IV-D cases. Rulemaking Authority 409.2557(3) FS. Law Implemented 24.115(4) FS. History-New 6-17-92, Amended 7-20-94, Formerly 10C-25.008, Amended 1-23-03, 9-17-18.

Substantial rewording of Rule 12E-1.014 follows. See Florida Administrative Code for present text.

- 12E-1.014 Federal Offset Program; Passport Denial; Secretary of the Treasury Full Collection Services.
- (1) Definitions. As used in this rule:
- (a) "Assignment" means an assignment of rights to support as a condition of eligibility for temporary cash assistance, foster care maintenance payments, or medical support as authorized by 45 CFR 301.1.
- (b) "Offset" means the complete or partial intercept of a federal income tax refund, rebate, or other federal payment.
- (c) "Past-due support" means the amount of support determined under a court order, or an order of an administrative process established under Florida or another state's law, for support and maintenance of a child which has not been paid, regardless of whether the child is a minor, but does not include retroactive support only with no delinquent payments.
 - (d) "Department" means the Department of Revenue.
 - (e) "Obligee" means the person to whom support payments are made pursuant to a child support order.
 - (f) "Obligor" means a person who is responsible for making support payments pursuant to a child support order.
- (2) Certification for Federal Offset Program and Passport Denial. The Department will certify obligors to the federal Office of Child Support Enforcement for offset of federal income tax refunds or rebates when they meet the criteria in paragraph (3)(b), for offset of other federal payments when they meet the criteria in paragraph (3)(c), and for passport denial when support arrearages are greater than \$2,500.
 - (3) Federal Offset Program.
- (a) Obligors who owe past-due support in Title IV-D cases are subject to offset as authorized by 31 USC 3716, 42 USC 664(c), 45 CFR 301.1, and 45 CFR 303.72.
- (b) Certification for Offset of Federal Income Tax Refunds or Rebates. The Department will certify an obligor for offset of the obligor's federal income tax refund or rebate as follows:
- I. For support assigned to the state, the total past-due support assigned to the state for all the obligor's cases enforced by the Department is \$150 or greater; and
- 2. For support owed to an obligee, the total past-due support owed to obligees on all the obligor's cases enforced by the Department is \$500 or greater.

- (c) Certification for Offset of Other Federal Payments. The Department will certify an obligor for offset of federal payments, other than federal income tax refunds or rebates, as follows:
 - 1. Past-due support is \$25 or greater; and
 - 2. Past-due support has been owed for 30 days or more.
- (d) The Department will not certify past-due support owed by an obligor that is otherwise subject to certification under paragraph (3)(b) if:
- 1. The Department is enforcing another state's support order on the other state's behalf because the obligor resides in Florida, and the obligor does not owe past-due support assigned to Florida;
 - 2. A court order prohibits offset certification;
- 3. A court order provides that enforcement of past-due support is stayed, unless the order specifies that federal offset is permitted; or
- 4. The Department has received a confirmed bankruptcy plan for the obligor under Chapters 11, 12, or 13 of the United States Bankruptcy Code. Upon receiving a Chapter 11, 12, or 13 confirmed bankruptcy plan for an obligor, the Department will decertify the obligor's past-due support from offset. The Department will refund to the obligor an offset the Department receives during the term of a Chapter 11, 12, or 13 confirmed bankruptcy plan.
- (e) Notification of Offset. Once an offset occurs, the United States Department of Treasury notifies the obligor by regular mail that the Department of Treasury is disbursing the offset to the Department.
 - (f) Distribution of Offset.
- 1. Offsets of past-due support assigned to the state are deposited by the Department in the State Treasury. After past-due support assigned to the state is paid in full, any remaining past-due support collected by the Department is paid to the obligee as required by 42 USC 657(a)(1) and (a)(2)(B).
- 2. For past-due support not assigned to the state, the Department delays distribution of an offset from a joint federal income tax refund for 180 days as allowed by 42 USC 664(a)(3)(B) to allow the unobligated joint filer to claim the unobligated joint filer's share of the refund before the offset is distributed. In that case, distribution is delayed until one of the following occurs:
- a. The Department receives written verification from the United States Department of Treasury that the unobligated joint filer's claim filed by the obligor's spouse has been resolved; or
 - b. 180 days has passed since the Department received the offset.

- 3. The Department will distribute offsets of other federal payments not from a federal income tax refund or rebate within two business days after the receipt date.
- (g) If the obligor is paying retroactive support as ordered, and the obligor is not delinquent in the payment of current support, past-due support, or retroactive support, the Department will not certify the retroactive support amount for offset. If the Department is notified after it has received an offset that the offset was for retroactive support only, the Department will refund the offset to the obligor if there is no delinquency.
 - (4) Offsets under Review by the Internal Revenue Service.
- (a) When the Department receives an offset, and identifies it as being a potentially erroneous offset, the

 Department refers the offset to the federal Office of Child Support Enforcement for the Internal Revenue Service to review the offset. The Department uses the following criteria to identify offsets referred for Internal Revenue Service review:
- 1. The total amount of the offsets received for the obligor is \$1,000 or more, and there are no reported wages for the obligor for the tax year;
 - 2. The total amount of the offsets is 20 percent or more of the obligor's wages reported for the tax year; or
 - 3. The Internal Revenue Service has previously reversed an offset received from the obligor.
- (b) Based on authorization from the federal Office of Child Support Enforcement in Dear Colleague Letter

 DCL-11-17 issued September 9, 2011, if the Internal Revenue Service is reviewing an offset as being potentially erroneous, the Department delays distribution of the offset until the Internal Revenue Service completes its review.
- (c) After the Internal Revenue Service completes its review and notifies the Department the offset will not be reversed, the Department distributes the offset.
- (d) If the Department is notified an offset will be reversed, the Department does not distribute the offset, except as provided in paragraph (4)(e).
- (e) In accordance with 31 CFR 285.3(g) and (h), if within six months after the Department receives the offset, the United States Department of Treasury, Bureau of the Fiscal Service has not responded to the Department or reversed the offset, the Department will distribute the offset. If the offset is disbursed to the obligee and is subsequently reversed by Fiscal Service, the Department initiates a payment recovery action under Rule 12E-1.022, F.A.C.
 - (5) Passport Denial.

- (a) The Department of Revenue will certify and report for passport denial obligors who owe more than \$2,500 in support arrearages under subsection (2) of this rule as required by s. 409.2564(10), F.S. Passport denial includes denial of:
 - 1. A new passport;
 - 2. Renewal of a passport;
 - 3. Replacement of a lost passport; and
 - 4. The addition of pages to an existing passport.
- (b) When the United States Department of State denies an obligor's passport application due to the Department's certification for passport denial, the United States Department of State sends the obligor a notice informing the obligor that the obligor is not eligible to receive a passport unless the Department withdraws its certification for passport denial.
- (c) If an obligor needs a United States passport, the obligor must contact the Department at the address or telephone number provided in the notice mailed by the federal Office of Child Support Enforcement as outlined in subsection (6) of this rule or the telephone number provided in the United States Department of State's denial notice.

 The obligor may also contact one of the Department's local offices for an informal conference.
- (d) After the Department submits certification for passport denial, the Department will withdraw its certification if:
 - 1. The obligor receives federal Supplemental Security Income; or
 - 2. A court order requires the Department to withdraw its certification.
- (e) An obligor may ask the Department to withdraw its certification for passport denial in the following circumstances:
 - 1. The obligor reduces the support arrearages owed on all the obligor's cases to \$2,500 or less.
- 2. The obligor provides documentation from a medical authority verifying a close relative's death or medical emergency requiring the obligor to travel outside the United States.
- 3. The obligor has a job that requires travel outside the country. The employer must agree to income withholding of support from the obligor's pay.
- 4. The obligor is active duty military and provides a letter signed by a field grade commanding officer (Major or Lieutenant Commander or above). The letter must state the obligor's duties require a passport.

- 5. The obligor receives social security disability benefits and has no other income. The Department must have verification of the obligor's benefits, such as a copy of an award letter from the Social Security Administration.
- (f) The Department will consider the circumstances provided by the obligor under paragraph (5)(e), and the following factors when deciding whether to withdraw its certification for passport denial:
 - 1. The obligor's previous payment history;
 - 2. The obligor's current ability to pay;
 - 3. The obligor's capacity to pay a lump sum towards the past-due support;
 - 4. The obligor's ability to work if the obligor keeps the passport; and
 - 5. The overall case history.
- (g) Only the state that certifies an obligor for passport denial may withdraw the certification and restore the obligor's passport eligibility. If a state other than Florida certified the obligor for passport denial, the obligor must contact the other state at the address or telephone number listed in the notice discussed in subsection (6) to ask about passport reinstatement.
- (6) Notice to Obligor of Certification for Federal Offset Program and Passport Denial. The federal Office of Child Support Enforcement mails each obligor who is subject to offset under paragraph (3)(b) or (5)(a) a one-time pre-offset notice. Once the Department certifies the amount for offset and passport denial, the certification continues until the obligor pays the past-due support or support arrearage in full. The Department updates the amount certified weekly if there are changes in the amount of the obligor's past-due support or support arrearage.
 - (7) Right to Informal Review and Administrative Hearing.
- (a) If an obligor contacts the Department in response to the pre-offset notice in subsection (6), or within 20 days after the date of notice of offset from the United States Department of Treasury or notice of passport denial from the United States Department of State, the Department will review its records and any records submitted by the obligor and attempt to resolve the obligor's concerns informally.
- (b) If the Department cannot resolve the obligor's concerns during the informal review, the Department will notify the obligor by regular mail at the obligor's last known address using form CS-EF36A, Notice of Decision of Informal Conference for Federal Offset or Passport Denial. Form CS-EF36A

 (http://www.flrules.org/Gateway/reference.asp?No=Ref-09860) is incorporated by reference herein effective 09/18.

- (c) If the Department does not resolve the obligor's concerns through an informal review, the obligor may ask for an administrative hearing within 30 days after the date of the notice.
- 1. If the past-due support or support arrearage is based on a Florida order, the obligor may ask for an administrative hearing in Florida. The Department of Children and Families, Office of Appeal Hearings conducts this hearing as authorized by Section 120.80(7), F.S.
- 2. If the past-due support or support arrearage is based on an order entered in another state, the obligor may ask that a hearing be held either in Florida or in the state that issued the order. If the obligor asks for the hearing to be held in the issuing state, the Department will contact the state that issued the order and provide all necessary information within 10 days after receiving the obligor's request. The state that issued the order will inform the obligor and obligee of the date, time, and place of the administrative hearing.
- (d) If the state that issued the order or the Florida Department of Children and Families holds an administrative hearing and issues a final order in the obligor's favor, the Department will inform the federal Office of Child Support Enforcement to remove the obligor's certification or change the certification amount to show the past-due support or support arrearage amount pursuant to the final order. If the final order is issued in the Department's favor, the certification stays in place and any change in the past-due support or support arrearage amount is updated as required by subsection (6). If the final order requires the Department to refund an offset to the obligor, the Department will refund the offset or appeal the final order.
- (8) United States Secretary of the Treasury Full Collection Services. As allowed by 45 CFR 303.71, the

 Department may request the federal Office of Child Support Enforcement to certify past-due support to the United

 States Secretary of the Treasury for full collection services under the Internal Revenue Code, Title 26 United States

 Code. The following conditions must be met for a case to be eligible for certification to the Secretary of the Treasury for full collection services:
 - (a) There must be a support order;
 - (b) An arrearage owed under the support order must equal or exceed \$750;
- (c) All reasonable efforts through the Title IV-D agency's own collection remedies must have been made to collect the arrearage;
- (d) The parent or custodian of the child to whom support is owed must have completed an assignment of rights to support or an application for services;

- (e) At least six months must have passed since the most recent request to the Secretary of the Treasury for full collection services on the case; and
 - (f) The Department has certified the case for the federal offset program under this rule.

Rulemaking Authority 409.2557(3)(i), 409.2564(13) FS. Law Implemented 61.17, 409.2564 FS. History—New 6-17-92, Amended 7-20-94, Formerly 10C-25.011, Amended 1-23-03, 1-12-10, 9-17-18.

12E-1.030 Administrative Establishment of Child Support Obligations.

- (1) through (3) No change.
- (4) Obtaining Cooperation from the Petitioner.
- (a) If a case is eligible for establishment of an administrative support order the Department must obtain cooperation from the petitioner before serving notice on the respondent. To obtain cooperation, the Department mails the petitioner Form CS-ES96, Request for Information, incorporated herein by reference, effective 09/181/18, (http://www.flrules.org/Gateway/reference.asp?No=09861Ref 08991); the Financial Affidavit Administrative Proceeding (CS-OA11); the Parent Information Form (CS-OA12); and the Title IV-D Standard Parenting Time Plan (CS-OA250), except as provided by paragraph (6)(a). Forms CS-OA11 and CS-OA12 are incorporated by reference in Rule 12E-1.036, F.A.C. Form CS-OA250 is available at www.floridarevenue.com/childsupport/parenting_time_plans. The petitioner has 20 days after the mailing date of the forms to complete and return them.
- (b) and (c) No change.
- (5) through (13) No change.
- (14) Modifying an Administrative Support Order.
- (a) through (d) No change.
- 1. The Department uses Form CS-OA120R, Proposed Order to Modify Administrative Support Order, hereby incorporated by reference, effective 09/184/48, (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986208992), to modify the support obligation amount when a review indicates a modification is appropriate. If the party that did not request the review responds during the support order review, the Department sends the proposed order by regular mail to both parties to their addresses of record. If the non-requesting party does not participate in the support order review, the Department shall attempt to serve the proposed order on the non-requesting party by certified mail or personal service. If service is not accomplished by certified mail or personal service, the Department shall send the non-requesting party the proposed order by regular mail to the non-requesting party's address of record. If the proposed order is not contested by either party within 30 days of service by certified mail or personal service, or 35 days after the Notice is sent by regular mail, the Department prepares and renders Form CS-OA140R, Final Modified Administrative Support Order, hereby incorporated by reference, effective 09/181/18, (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986308993). Under Section 409.2563(13)(c), F.S., a party

to an administrative proceeding has a continuing duty to provide the Department with a current mailing address after being served with an initial notice under paragraph (5)(b), of this rule, and the party is presumed to receive a subsequent notice, proposed order or other document mailed to the party's address of record including a proposed order to modify support.

2. and 3. No change.

(15) through (18) No change.

Rulemaking Authority 61.13(1)(b)7., 61.14(1)(d), 409.2557(3)(p), 409.2563(7)(e), 409.2563(16), 409.25633(9) FS. Law Implemented 409.2563, 409.25633 FS. History—New 9-19-17, Amended 1-17-18, 9-17-18.

- 12E-1.036 Administrative Establishment of Paternity and Support Obligations.
- (1) through (12) No change.
- (13)(a) No change.
- (b) Alleged Father's Rights; Proceeding in Circuit Court as an alternative to the Administrative Process:
- 1. The alleged father may file a paternity action in circuit court and serve the Department with a copy of the petition. The alleged father must have the petition served on the Deputy Agency Clerk at the address specified in the notice within 20 days after the date the Notice of Proceeding to Establish Administrative Support Order was mailed. If the Department is served timely, it will end the administrative establishment process and proceed in circuit court. If the alleged father files a petition in circuit court, but does not serve the Department in the 20-day time frame, the Department will continue with the administrative establishment proceeding by either issuing a Proposed Administrative Paternity and Support Order (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986408999), CS-OA20, effective 09/181/18, and incorporated by reference, or referring the proceeding to the Division of Administrative Hearings without issuing a Proposed Administrative Paternity and Support Order if the Department determines that an evidentiary hearing is appropriate to determine the respondent's income. If the petition is served on the Department timely, the Department will mail the petitioning parent or caregiver the Dismissal of Administrative Proceeding form, CS-OA88.
- 2. No change.
- (14)(a) and (b) No change.
- (c) The Department may proceed with the administrative establishment of paternity and support by either sending the alleged father a Proposed Administrative Paternity and Support Order, CS-OA20, or referring the proceeding to the Division of Administrative Hearings without issuing a Proposed Administrative Paternity and Support Order if the Department determines that an evidentiary hearing is appropriate to determine the respondent's income. The Department will shall calculate the respondent's support obligation using the child support guidelines in Section 61.30, F.S. If the respondent does not provide financial information within the time required by Sections 409.2563(13)(a) and (b), F.S., the Department will shall impute income as provided by Section 61.30(2)(b), F.S., or impute income at fulltime minimum wage as provided by Section 409.2563(5)(a), F.S. Calculation of the respondent's retroactive support obligation is shall be in accordance with Section 61.30(17), F.S. Retroactive support is shall be addressed in an initial determination of child support. The Department uses a Proposed

Administrative Paternity and Support Order (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986509000), CS-OX20, effective 09/181/18, and incorporated by reference, when a proceeding involves more than one child and paternity has already been established for one or more of the children. The Proposed Administrative Paternity and Support Order may include terms for monetary support, retroactive support, health insurance, and non-covered medical expenses as appropriate. The Proposed Administrative Paternity and Support Order tells the alleged father that the Department intends to issue an administrative order establishing paternity and a support obligation for the child or children listed in the Proposed Administrative Paternity and Support Order. When an agreed to and signed parenting time plan is provided by the parents, it is enclosed with Proposed Order. If a signed parenting time plan is not enclosed, the Department will provide a blank Title IV-D Standard Parenting Time Plan, CS-OA250, with form CS-OX20 except as provided by paragraph (6)(a).

- (d) through (h) No change.
- (15) Final Order Establishing Paternity or Paternity and Child Support.
- (a) The Department will render a Final Order of Paternity (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986609001), CS-OP50, effective 09/181/18, or a Final Administrative Paternity and Support Order (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986709002), CS-OA40, effective 09/181/18, both forms incorporated by reference, if the alleged father does not ask for a hearing timely. The Department may use a Final Administrative Paternity and Support Order (http://www.flrules.org/Gateway/reference.asp?No=Ref-0986809003), CS-OX40, effective 09/181/18, and incorporated by reference, in cases where there is more than one child on the order and paternity does not need to be established for all of the children. In addition to the Final Administrative Paternity and Support Order, the Department enters an Income Deduction Order as part of the Final Administrative Paternity and Support Order. The respondent is responsible for making the ordered payments to the State Disbursement Unit until the income deduction begins.
- (b) through (e) No change.
- (16) through (21) No change.

Rulemaking Authority 409.2557(3)(p), 409.256(17), 409.25633(9) FS. Law Implemented 409.256, 409.2563, 409.25633 FS. History—New 4-5-16, Amended 9-19-17, 1-17-18, 9-17-18.

STATE OF FLORIDA

DEPARTMENT OF REVENUE

CHAPTER 12E-1, FLORIDA ADMINISTRATIVE CODE

DIVISION OF CHILD SUPPORT ENFORCEMENT

AMENDING RULES 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 AND 12E-1.036

SUMMARY OF PROPOSED RULES

The proposed amendments to Rule 12E-1.008 F.A.C., Determination of Cooperation; Determination of Noncooperation; Determination of Good Cause, update the Department's requirement to provide recipients with documentation to request an informal review. The amendments incorporate forms CS-CF07, CS-CF08, CS-CF11 and CS-CF38.

The proposed amendments to Rule 12E-1.011, F.A.C., Lottery Intercept, incorporate the Notice of Intent to Deduct Lottery Winnings (CS-EF160) used to notify an obligor that prize money is being deducted and applied to past-due support.

The proposed amendments to Rule 12E-1.014, F.A.C., Federal Offset Program; Passport Denial; Secretary of the Treasury Full Collection Services, update the criteria for certifying a parent who owes support for the Federal Offset and Passport Denial Programs; add information about offsetting federal payments other than income tax refunds; add a provision excluding retroactive support from offset in certain circumstances; add provisions for referring a potentially erroneous tax refund offset for review by the Internal Revenue Service; update the conditions for decertification from Passport Denial; and add criteria for referring cases to the U.S. Department of the Treasury for full collection services. The amendments incorporate form CS-EF36A.

The proposed amendments to Rule 12E-1.030, F.A.C., Administrative Establishment of Child Support Obligations, correct terminology in incorporated form CS-ES96, CS-OA120R and CS-OA140R.

The proposed amendments to Rule 12E-1.036, F.A.C., Administrative Establishment of Paternity and Support Obligations, correct terminology in incorporated forms CS-OA20, CS-OX20, CS-OP50, CS-OA40, and CS-OX40.

The proposed amendments adopt, by reference, technical and administrative changes to forms currently used to administer child support services.

FACTS AND CIRCUMSTANCES JUSTIFYING PROPOSED RULES

The purpose of the proposed amendments to Rule 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030, and 12E-1.036 F.A.C., is to align administrative rules with Department procedures and incorporate forms used by the Child Support Program.

FEDERAL COMPARISON STATEMENT

The provisions contained in these rules do not conflict with comparable federal laws, policies, or standards.

SUMMARY OF RULE DEVELOPMENT WORKSHOP

MAY 16, 2018

A Notice of Rule Development was published in the <u>Florida Administrative Register</u> on May 2, 2018 (Vol. 44, No. 86, P. 2080), to advise the public of the proposed changes to Rule 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 and Rule 12E-1.036, F.A.C., and to provide that, if requested in writing, a rule development workshop would be held on May 16, 2018. No request was received by the Department and no workshop was held. No written comments were received by the Department.

SUMMARY OF PUBLIC HEARING

JUNE 13, 2018

The Governor and Cabinet, sitting as head of the Department of Revenue, met on June 13, 2018, and approved the publication of the Notice of Proposed Rule for changes to Rule 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 and Rule 12E-1.036, F.A.C. A notice for the public hearing was published in the Florida Administrative Register on May 31, 2018 (Vol. 44, No. 106, p. 2583).

SUMMARY OF RULE HEARING

JULY 10, 2018

A Notice of Proposed Rule was published in the <u>Florida Administrative Register</u> on June 18, 2018 (Vol. 44, No. 118, p. 2806-2807), to advise the public of the proposed changes to Rule 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 and Rule 12E-1.036, F.A.C. The notice also provided that, if requested in writing, a public hearing would be held on July 10, 2018. No timely request for a hearing was received by the agency, and no hearing was held. No public comments were received by the Department.

In response to written comments from the Joint Administrative Procedures Committee dated July 5, 2018, a Notice of Change was published in the July 24, 2018, edition of the Florida Administrative Register (Vol. 44, No. 143, p. 3445).

SUMMARY OF PUBLIC HEARING

August 14, 2018

The Governor and Cabinet, sitting as head of the Department of Revenue, met on August 14, 2018, adopted the proposed changes to Rules 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 and 12E-1.036, F.A.C., and approved the filing and certification of the amended rules with the Department of State. A notice for the public hearing was published in the <u>Florida Administrative Register</u> on August 6, 2018 (Vol. 44, No. 152, P. 3650).

DEPARTMENT OF REVENUE

CERTIFICATION OF

MATERIALS INCORPORATED BY REFERENCE

IN RULES FILED WITH THE DEPARTMENT OF STATE

I hereby certify pursuant to Rule 1-1.013, Florida Administrative Code:

[X] (1) That materials incorporated by reference in 12E-1.008, 12E-1.011, 12E-1.014, 12E-1.030 and 12E-1.036,

F.A.C., have been electronically filed with the Department of State.

[] (2) That because there would be a violation of federal copyright laws if the submitting agency filed the

incorporated materials described below electronically, a true and complete paper copy of the incorporated materials

are attached to this certification for filing. Paper copies of the incorporated materials below may be obtained at the

agency by ______

List form number(s) and form title(s), or title of document(s) below:

Rule 12E-1.008

Form Number Form Title

CS-CF07 Notice of Noncooperation

CS-CF08 Request to Not Cooperate

CS-CF38 Notice of Decision on Noncooperation

CS-CF11 Notice of Decision on Request to Not Cooperate

Rule 12E-1.011

Form Number Form Title

CS-EF160 Notice of Intent to Deduct Lottery Winnings

Rule 12E-1.014

Form Number Form Title

CS-EF36A Notice of Decision of Informal Conference for Federal Offset or Passport Denial

Rule 12E-1.030

Form Number Form Title

CS-ES96 Request for Information

Proposed Order to Modify Administrative Support Order CS-OA120R

Final Modified Administrative Support Order CS-OA140R

Rule 12E-1.036, F.A.C.

Form Number	Form Title
CS-OA20	Proposed Administrative Paternity and Support Order
CS-OX20	Proposed Administrative Paternity and Support Order
CS-OP50	Final Order of Paternity
CS-OA40	Final Administrative Paternity and Support Order
CS-OX40	Final Administrative Paternity and Support Order

Under the provisions of Section 120.54(3)(e)6., F.S., the attached material(s) take effect 20 days from the date filed with the Department of State, or a later date as specified in the rule.

Date

Signature, Person Authorized to Certify Rules

Deputy Executive Director

Title

From:

FL-Rules@dos.state.fl.us

Sent:

Friday, August 24, 2018 10:38 AM

To:

Bobby York

Cc:

flrules@dos.state.fl.us

Subject:

12E-1.008 Reference Material for Rule Adoption Approved

Dear yorkb:

The reference material for rule adoption you submitted has been approved by the Administrative Code and Register

Staff.

The approved material is available in the Review/Modify Agency Reference Material list (Agency Main Menu page). .

Rule Number: 12E-1.008

Reference Number: Ref-09855; Reference Name: Notice of Noncooperation (CS-CF07) Reference Number: Ref-09856; Reference Name: Request to Not Cooperate (CS-CF08)

Reference Number: Ref-09857; Reference Name: Notice of Decision on Noncooperation (CS-CF38)

Reference Number: Ref-09858; Reference Name: Notice of Decision on Request to Not Cooperate (CS-CF11)

Click here to log in.

From:

FL-Rules@dos.state.fl.us

Sent:

Friday, August 24, 2018 10:41 AM

To:

Bobby York

Cc:

flrules@dos.state.fl.us

Subject:

12E-1.011 Reference Material for Rule Adoption Approved

Dear yorkb:

The reference material for rule adoption you submitted has been approved by the Administrative Code and Register Staff.

The approved material is available in the Review/Modify Agency Reference Material list (Agency Main Menu page).

Rule Number: 12E-1.011

Reference Number: Ref-09859; Reference Name: Notice of Intent to Deduct Lottery Winnings (CS-EF160)

Click here to log in.

From:

FL-Rules@dos.state.fl.us

Sent:

Friday, August 24, 2018 10:42 AM

To:

Bobby York

Cc:

firules@dos.state.fl.us

Subject:

12E-1.014 Reference Material for Rule Adoption Approved

Dear yorkb:

The reference material for rule adoption you submitted has been approved by the Administrative Code and Register Staff

The approved material is available in the Review/Modify Agency Reference Material list (Agency Main Menu page).

Rule Number: 12E-1.014

Reference Number: Ref-09860; Reference Name: Notice of Decision of Informal Conference for Federal Offset or

Passport Denial (CS-EF36A)

Click here to log in.

From:

FL-Rules@dos.state.fl.us

Sent:

Friday, August 24, 2018 10:46 AM

To:

Bobby York

Cc:

flrules@dos.state.fl.us

Subject:

12E-1.030 Reference Material for Rule Adoption Approved

Dear yorkb:

The reference material for rule adoption you submitted has been approved by the Administrative Code and Register ...

The approved material is available in the Review/Modify Agency Reference Material list (Agency Main Menu page).

Rule Number: 12E-1.030

Reference Number: Ref-09861; Reference Name: Request for Information (CS-ES96)

Reference Number: Ref-09862; Reference Name: Proposed Order to Modify Administrative Support Order (CS-OA120R)

Reference Number: Ref-09863; Reference Name: Final Modified Administrative Support Order (CS-OA140R)

Click here to log in.

From:

FL-Rules@dos.state.fl.us

Sent:

Friday, August 24, 2018 10:49 AM

To:

Bobby York

Cc:

flrules@dos.state.fl.us

Subject:

12E-1.036 Reference Material for Rule Adoption Approved

Dear yorkb:

The reference material for rule adoption you submitted has been approved by the Administrative Code and Register Staff.

The approved material is available in the Review/Modify Agency Reference Material list (Agency Main Menu page).

Rule Number: 12E-1.036

Reference Number: Ref-09864; Reference Name: Proposed Administrative Paternity and Support Order (CS-OA20) Reference Number: Ref-09865; Reference Name: Proposed Administrative Paternity and Support Order (CS-OX20)

Reference Number: Ref-09866; Reference Name: Final Order of Paternity (CS-OP50)

Reference Number: Ref-09867; Reference Name: Final Administrative Paternity and Support Order (CS-OA40) Reference Number: Ref-09868; Reference Name: Final Administrative Paternity and Support Order (CS-OX40)

Click here to log in.

CERTIFICATION OF DEPARTMENT OF STATE DESIGNATION OF RULE THE VIOLATION OF WHICH IS A MINOR VIOLATION

Pursuant to Section 120.695(2)(c)3, Florida Statutes, I certify as agency head, as defined by section 20.05(1)(b), Florida Statutes, that:

[X] All rules covered by this certification are not rules the violation of which would be minor violation pursuant to. Section 120.695, F.S.

[] The following parts of the rules covered by this certification have been designated as rules the violation of which would be a minor violation pursuant to Section 120.695, F.S.:

None

Rules covered by this certification:

12E-1.008

12E-1.011

12E-1.014

12E-1.030

12E-1.036

Executive Director

Siègalilai

Title

Form: DS-FCR-6

Rule 1-1.010(3)(f), F.A.C.; effective 10-17